

HINCKLEY JOURNAL OF POLITICS



HINCKLEY
INSTITUTE
OF POLITICS

AT THE UNIVERSITY OF UTAH

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2009

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Look for the Hinckley Institute of Politics home page at: www.hinckley.utah.edu.

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A WORD FROM THE DIRECTOR

As the director of the Hinckley Institute of Politics, it is my pleasure to introduce the 2009 *Hinckley Journal of Politics*.

This year, the *Hinckley Journal* celebrates its 10th edition, continuing the outstanding academic tradition of quality research on issues relevant to Utah, our nation, and the world. Topics include the 2008 Presidential Elections, the relationship between democracy and terrorism, felon disenfranchisement, Utah drug court, and Western land management. These articles come from bright and dedicated students seeking to expand their own knowledge and provide substantive research and analysis in their field.

In addition to student contributions to the *Hinckley Journal*, we are grateful for and enlightened by articles submitted by Utah Supreme Court Chief Justice Christine Durham, and U.S. Senators Orrin Hatch and Robert Bennett.

This fantastic compilation could not have come to fruition without the diligent work of its 2009 co-editors Lauren Carpenter and Jonny Spendlove. Additionally, the tireless effort of Managing Editor Courtney McBeth, our Faculty Editor Luke Garrott, Faculty Advisor Tim Chambless, Student Board Members, and Hinckley Institute staff was pivotal in making this year's *Hinckley Journal* possible.

Through the various opportunities provided by the Hinckley Institute of Politics, University of Utah students are able to apply the theories and concepts they learn in the classroom to real world experiences. To date, the Hinckley Institute has placed and supported over 5,000 interns in political offices throughout the State of Utah, in Washington D.C., and in over 30 countries on six continents. Interns are required to complete a research paper based on the issues pertinent to their internships and, therefore, reflect practical ideas and conclusions about some of today's most pressing issues. The *Hinckley Journal* represents some of the best and most compelling of these papers.

This year we pay tribute to the integral role that Hinckley Institute Assistant Director Jayne Nelson has played over the last 20 years. Jayne is the heart and soul of the Hinckley Institute, and has helped thousands of students to appreciate practical politics through her coordination of Hinckley Forums, internships, and Hinckley Institute events.

The past twelve months have been historic for our nation, our state, and for the Hinckley Institute of Politics. The 2009 *Hinckley Journal of Politics* captures these historic developments, and presents the most thoughtful research by Utah's students and government leaders.



Sincerely,
Kirk L. Jowers
Director, Hinckley Institute of Politics

EDITORS' NOTES

HINCKLEY JOURNAL OF POLITICS' MISSION STATEMENT

The *Hinckley Journal of Politics* strives to publish scholarly papers of exceptional caliber, promoting the intellectual talents and understanding of University of Utah undergraduate students in the fields of politics, government, international relations, and humanitarian aid. Contributing articles should address relevant issues by analyzing key problems and potential solutions. Papers should adhere to the highest standards of political research and analysis. The *Hinckley Journal* covers local, national, and international issues, and embraces diverse political perspectives. With this publication the Hinckley Institute hopes to encourage reader involvement in the world of politics and government.

GENERAL COMMENTS AND ACKNOWLEDGEMENTS

It has been an honor and a pleasure to serve as editors for the 10th edition of the *Hinckley Journal of Politics*. First and foremost, we thank the student authors and the public officials who have contributed to this year's *Hinckley Journal*. Without their contributions, the *Hinckley Journal* would not be possible. The *Hinckley Journal* is one of many wonderful opportunities the Hinckley Institute provides for undergraduate students, and we thank the countless supporters of the Hinckley Institute who make these opportunities possible. We are indeed appreciative of the generosity of the Hinckley family for their vision of the need for student involvement in practical politics and the principle of citizen involvement in government. We thank the Hinckley staff for their dedication to students. We thank our Managing Editor, Faculty Editor and Faculty Advisor, and the *Hinckley Journal of Politics* editorial board for their work in reviewing and editing the published student papers. Finally, we commend all students who are involved in the political process, whether as interns, campaign volunteers, or scholars. We hope you will find the articles within the *Hinckley Journal* thought-provoking and timely.

GENERAL SUBMISSION GUIDELINES

The *Hinckley Journal of Politics* welcomes submissions from University of Utah students of all academic disciplines; as well as Utah's public officials. Any political science-related topic is acceptable. The scope can range from university issues to international issues. Papers should adhere to submission guidelines found on the *Hinckley Journal* webpage: www.hinckley.utah.edu/publications/journal.

REVIEW AND NOTIFICATION PROCEDURES

Submissions will be reviewed by the *Hinckley Journal* editors, members of the editorial board, and faculty advisors. Submission of a paper does not guarantee publication. Papers that do not adhere to submission and style guidelines will not be considered for publication. Acceptance to the *Hinckley Journal* is competitive. The editors will notify potential authors when the decision has been made as to which papers have been selected for publication.

SUBMISSION GUIDELINES FOR PUBLIC OFFICIALS

The *Hinckley Journal* will consider essays written by national, state, and local public officials for publication. Officials should contact the *Hinckley Journal* editors for additional information.

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ROBERT H. HINCKLEY



ROBERT H. HINCKLEY

A man of vision and foresight, a 20th century pioneer, a philanthropist, an entrepreneur, and an untiring builder of education and of the American political system—all are apt descriptions of Robert H. Hinckley, a Utah native and tireless public servant. Robert H. Hinckley began his political career as a state legislator from Sanpete County and a mayor of Mount Pleasant. Hinckley then rose to serve as the Utah director for the New Deal program under President Franklin D. Roosevelt.

Hinckley went on to serve in various capacities in Washington, D.C., from 1938 to 1946 and again in 1948. During those years he established and directed the Civilian Pilot Training Program, served as Assistant Secretary of Commerce for Air, and directed the Office of Contract Settlement after WWII. In these positions Hinckley proved himself to be, as one of his colleagues stated, “One of the real heroes of the Second World War.” Also in 1946, Hinckley and Edward Noble jointly founded the American Broadcasting Company (ABC), and over the next two decades helped to build this company into the major television network it is today.

Spurred by the adverse political climate of the ‘40s, ‘50s, and ‘60s, Hinckley recognized the need to demonstrate that politics was “honorable, decent and necessary,” and to encourage young people to get involved in the political process. After viewing programs at Harvard, Rutgers and the University of Mississippi, Hinckley believed the time was right for an institute of politics at the University of Utah. So

in 1965, through a major contribution of his own and a generous bequest from the Noble Foundation, Robert H. Hinckley established the Hinckley Institute of Politics to promote respect for practical politics and to teach the principle of citizen involvement in government.

“Every student a politician” was Hinckley’s dream. The Hinckley Institute of Politics strives to fulfill that dream by sponsoring internships, scholarships, forums, mentoring and a minor in Campaign Management. Today, 44 years later, Hinckley’s dream is a reality. More than 5,000 students have participated in programs he made possible through the Hinckley Institute of Politics. Many of these students have gone on to serve as legislators, members of Congress, government staffers, local officials, and judges. All participants have, in some measure, become informed, active citizens. Reflecting on all of his accomplishments, Robert H. Hinckley said, “The Hinckley Institute is one of the most important things I will have ever done.”

ABOUT THE HINCKLEY INSTITUTE OF POLITICS



Hinckley Interns throughout the World

HINCKLEY INSTITUTE OF POLITICS AT THE UNIVERSITY OF UTAH

The Hinckley Institute of Politics at the University of Utah is a bipartisan institute dedicated to engaging students in governmental, civic, and political processes; promoting a better understanding and appreciation of politics; and training ethical and visionary students for service in the American political system. Robert H. Hinckley founded the Hinckley Institute of Politics in 1965 with the vision to, “teach students respect for practical politics and the principle of citizen involvement in government.” Since its founding, the Hinckley Institute has provided a wide range of programs for students, public school teachers and the general public including: internships, courses, forums, scholarships and mentoring. The Hinckley Institute places emphasis on providing opportunities for practical experience in politics.

INTERNSHIP PROGRAM

A nationally recognized program and the heart of the Hinckley Institute, the Hinckley internship program places over 300 students every year in political and government offices, non-profit organizations, campaigns, and think tanks. The Institute provides internship opportunities to students from all majors for academic credit in Washington, D.C., at the Utah State Legislature, in local offices and campaigns, and in over 30 countries across the globe.



HINCKLEY UTAH STATE LEGISLATIVE INTERNS



HINCKLEY INTERNS IN WASHINGTON, D.C.



HINCKLEY INTERN SHAWN STRONG IN ETHIOPIA

CAMPAIGN MANAGEMENT MINOR

The Hinckley Institute of Politics offers an undergraduate minor in Campaign Management designed to provide undergraduate students the opportunity to learn the theory and practices that will allow them to be effective participants in election and advocacy campaigns. Students are required to complete a political internship and an interdisciplinary series of courses in areas such as campaign management, interest groups and lobbying, voting, elections and public opinion, and media.

PUBLIC FORUMS AND EVENTS

The Hinckley Institute hosts weekly *Hinckley Forums* where several political speakers address public audiences in the Hinckley Caucus Room. *Hinckley Forums* enable students, faculty, and community members to discuss a broad range of political concepts with local, national and international politicians, ambassadors, activists and academics. Past guests include Presidents Bill Clinton and Gerald Ford; Senators Orrin Hatch, John McCain, and Harry Reid; Utah Governors Michael Leavitt and Jon Huntsman, Jr. and many other notable politicians and professionals. The speeches are broadcast on KUER 90.1 FM radio, KUED TV, and Comcast On Demand.

SCHOLARSHIPS AND LOANS

The Hinckley Institute provides over \$730,000 in internship and academic scholarships to students through the Robert H. Hinckley, Abrelia Clarissa Hinckley, Anne and John Hinckley, Olene S. Walker, Senator Pete Suazo, Robert F. Bennett, and Scott M. Matheson scholarship funds, and through donations from the Li Ka Shing Foundation. The Hinckley Institute is also the University of Utah representative for the Harry S. Truman Congressional Scholarship and the James Madison Fellowship—two of America's most prestigious scholarships.

HUNTSMAN SEMINAR FOR TEACHERS

The Huntsman Seminar in Constitutional Government for Teachers is a week-long seminar sponsored by the Huntsman Corporation. The primary focus of the seminar is to improve the quality of civic education in Utah schools by bringing Utah educators together with political experts and visiting politicians to discuss current events in Utah and American politics. The Huntsman Seminar is truly a unique opportunity for teachers to gain an in-depth understanding of local and national political issues.

DEPARTMENT OF POLITICAL SCIENCE

The Department of Political Science values its relationship with the Hinckley Institute for the opportunities the Institute provides students to enrich their academic studies with experience in practical politics. The Institute's programs complement the academic offerings of the Political Science Department. Courses are available in five subfields of the discipline: American Politics, International Relations, Comparative Politics, Political Theory, and Public Administration. If you have questions about the Department and its programs, contact the office at 801-581-7031.

JAYNE NELSON, 20 YEARS AT THE HINCKLEY



“Always help others and keep your integrity,” is Hinckley Institute Assistant Director Jayne Nelson’s advice to students. Jayne has exemplified this mantra throughout her 20 years with the Hinckley Institute, and has played a central role in engaging students in government and the political process. The Hinckley Institute of Politics would not be what it is today without Jayne’s tireless efforts.

Jayne has arranged hundreds of Hinckley Forums, which have benefitted thousands of students and solidified the Hinckley Institute’s role as the premier stage for political dialogue in Utah. Jayne has arranged Hinckley Forums for internationally prominent figures such as Bill Clinton, John McCain, Robert Redford, Harry Reid, Mitt Romney, Brent Scowcroft, and Muhammad Yunus. Jayne also has coordinated forums for five Utah governors, over a dozen members of the U.S. Congress, and ambassadors from 52 countries. Jayne has arranged Forums on everything from the Cold War to terrorism, light rail to clean air, and homelessness to urban land use.

In addition to her outstanding work with Hinckley Forums, Jayne has overseen the distribution of millions of dollars in academic and internship scholarships for University of Utah students. Jayne’s oversight of this funding has made it possible for thousands of students to attend college and to participate in life-changing internships in Utah, Washington, D.C., and over 30 countries.

During the last 20 years, Jayne has directly and indirectly influenced the lives of thousands of University of Utah students. Whether arranging Forum speakers, managing finances for interns, or speaking with students, Jayne has demonstrated how much can be accomplished by committing oneself to always helping others. Her inspired contribution to the Hinckley Institute and the University of Utah has been phenomenal.

“Jayne has been the heart of the Hinckley Institute for two decades and I hope that she still has another two decades to go.”
— Hinckley Institute Director Kirk Jowers